#### § 426. 325

### § 426. 325 What may be challenged.

- (a) Only LCDs or NCDs (including deemed NCDs) that are currently effective may be challenged.
- (b) Some items are not reviewable under this part, including the following:
- (1) Pre-decisional materials, including-
  - (i) Draft LCDs:
- (ii) Template LCDs or suggested LCDs; and
- (iii) Draft NCDs, including national coverage decision memoranda.
  - (2) Retired LCDs or withdrawn NCDs.
- (3) LCD or NCD provisions that are no longer in effect due to revisions or reconsiderations.
- (4) Interpretive policies that are not an LCD or NCD.
- (5) Contractor decisions that are not based on section 1862(a)(1)(A) of the Act.
- Contractor claims processing (6) edits.
- (7) Payment amounts or methodologies.
- (8) Procedure coding issues, including determinations, methodologies, definitions, or provisions.
- (9) Contractor bulletin articles, educational materials, or Web site frequently asked questions.
- (10) Any M+C organization or managed care plan policy, rule, or procedure.
- (11) An individual claim determination.
- (12) Any other policy that is not an LCD or an NCD as set forth in §400.202 of this chapter.

# § 426.330 Burden of proof.

During an LCD or NCD review, an aggrieved party bears the burden of proof and the burden of persuasion for the issue(s) raised in a complaint. The burden of persuasion is judged by a preponderance of the evidence.

### § 426.340 Procedures for review of new evidence.

- (a) The process for review of new evidence is initiated once the ALJ/Board completes the taking of evidence.
- (b) If an aggrieved party has submitted new evidence pertaining to the LCD/NCD provision(s) in question, and the ALJ or the Board finds that evi-

dence admissible, the ALJ or the Board reviews the record as a whole and decide whether the new evidence has the potential to significantly affect the ALJ's or the Board's evaluation of the LCD/NCD provision(s) in question under the reasonableness standard.

- (c) If the ALJ or the Board determines that the new evidence does not have the potential to significantly affect the ALJ's or the Board's evaluation of the LCD/NCD provision(s) in question under the reasonableness standard, this evidence is included in the review record, and the review goes forward to a decision on the merits.
- (d) If the ALJ or the Board determines that the new evidence has the potential to significantly affect the ALJ's or the Board's evaluation of the LCD or NCD provision(s) in question under the reasonableness standard, then the ALJ or the Board-
- (1) Stays the proceedings and ensures that the contractor or CMS, whichever is appropriate, has a copy of the new evidence for its examination; and
- (2) Allows the contractor/CMS 10 days, generally, to examine the new evidence, and to decide whether the contractor or CMS initiates a reconsideration
- (e) If the contractor or CMS informs the ALJ or the Board by the end of the 10 days that a reconsideration is initiated, and then the ALJ or the Board-
- (1) Continues the stay in proceedings;
- (2) Sets a reasonable timeframe—
- (i) For LCDs, of not more than 90 days, by which the contractor completes the reconsideration; or
- (ii) For NCDs, in compliance with the timeframes specified in section 1862(1) of the Act, by which CMS completes the reconsideration.
- (f) The ALJ or Board lifts the stay in proceedings and continues the review on the challenged provision(s) of the original LCD or NCD, including the new evidence in the review record, if the contractor or CMS-
- (1) Informs the ALJ or Board that a reconsideration is not initiated; or
  - (2) Does not meet-
- (i) For LCDs, the 90-day reconsideration timeframe; or
- (ii) For NCDs, the reconsideration timeframe specified by the Board, in

compliance with section 1862(1) of the Act.

(g) If an LCD or NCD is reconsidered and revised within the timeframe allotted by the ALJ or Board, then the revised LCD or NCD and any supplement to the LCD or NCD record is forwarded to the ALJ or the Board and all parties and the review proceeds on the LCD or NCD.

[68 FR 63716, Nov. 7, 2003, as amended at 70 FR 70335, Nov. 21, 2005; 71 FR 9461, Feb. 24, 2006]

# Subpart D—Review of an LCD

# § 426.400 Procedure for filing an acceptable complaint concerning a provision (or provisions) of an LCD.

- (a) The complaint. An aggrieved party may initiate a review of an LCD by filing a written complaint with the office designated by CMS on the Medicare Web site, http://www.medicare.gov/coverage/static/appeals.asp.
- (b) *Timeliness of a complaint*. An LCD complaint is not considered timely unless it is filed with the office designated by CMS within—
- (1) 6 months of the issuance of a written statement from each aggrieved party's treating practitioner, in the case of aggrieved parties who choose to file an LCD challenge before receiving the service; or
- (2) 120 days of the initial denial notice, in the case of aggrieved parties who choose to file an LCD challenge after receiving the service.
- (c) Components of a valid complaint. A complaint must include the following:
  - (1) Beneficiary-identifying information:
  - (i) Name.
  - (ii) Mailing address.
- (iii) State of residence, if different from mailing address.
  - (iv) Telephone number, if any.
- (v) Health Insurance Claim number, if applicable.
  - (vi) E-mail address, if applicable.
- (2) If the beneficiary has a representative, the representative-identifying information must include the following:
  - (i) Name.
  - (ii) Mailing address.
  - (iii) Telephone number.
  - (iv) E-mail address, if any.
- (v) Copy of the written authorization to represent the beneficiary.

- (3) Treating physician written statement. A copy of a written statement from the treating physician that the beneficiary needs the service that is the subject of the LCD. This statement may be in the form of a written order for the service or other documentation from the beneficiary's medical record (such as progress notes or discharge summary) indicating that the beneficiary needs the service.
  - (4) LCD-identifying information:
- (i) Name of the contractor using the LCD.
  - (ii) Title of LCD being challenged.
- (iii) The specific provision (or provisions) of the LCD adversely affecting the aggrieved party.
- (5) Aggrieved party statement. A statement from the aggrieved party explaining what service is needed and why the aggrieved party thinks that the provision(s) of the LCD is (are) not valid under the reasonableness standard.
- (6) Clinical or scientific evidence. (i) Copies of clinical or scientific evidence that support the complaint and an explanation for why the aggrieved party thinks that this evidence shows that the LCD is not reasonable.
- (ii) Any documents or portions of documents that include proprietary data must be marked "proprietary data," and include a legal basis for that assertion.
- (iii) Proprietary data submitted by a manufacturer concerning a drug or device for which the manufacturer has submitted information to the Food and Drug Administration, must be considered and given substantive weight only when supported by an affidavit certifying that the submission contains true and correct copies of all data submitted by the manufacturer to the Food and Drug Administration in relation to that drug or device.
- (d) Joint complaints—(1) Conditions for a joint complaint. Two or more aggrieved parties may initiate the review of an LCD by filing a single written complaint with the ALJ if all of the following conditions are met:
- (i) Each aggrieved party named in the joint complaint has a similar medical condition or there are other bases for combining the complaints.